

INCORPORATED VILLAGE OF RUSSELL GARDENS  
GREAT NECK, NEW YORK

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FINANCIAL STATEMENTS

FEBRUARY 28, 2022

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**SKINNON AND FABER**  
Certified Public Accountants, P.C.

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**INDEPENDENT AUDITORS' REPORT**

Board of Trustees  
Incorporated Village of Russell Gardens  
Great Neck, New York

**Opinion**

We have audited the accompanying financial statements of the governmental activities and each major fund, as of and for the year ended February 28, 2022, and the related notes to the financial statements, which collectively comprise the Incorporated Village of Russell Gardens' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Incorporated Village of Russell Gardens, as of February 28, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

**Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Incorporated Village of Russell Gardens and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements of our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



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In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Incorporated Village of Russell Gardens' ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Incorporated Village of Russell Gardens' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Incorporated Village of Russell Gardens' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to

supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Skinnon and Faber, CPAs, P.C.*

SKINNON AND FABER, CPAs, P.C.  
Islandia, New York  
July 26, 2022

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Management's Discussion and Analysis (Unaudited)

The Board of Trustees of the Incorporated Village of Russell Gardens (the "Village"), would like to offer readers of the Village's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended February 28, 2022. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our financial statements, which immediately follow this section.

### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The Statement of Net Position and the Statement of Activities provide information about the activities of the Village as a whole and present a long-term view of the Village's finances. Fund financial statements report how Village activities were financed in the short-term, as well as what remains for future spending. Fund financial statements also report the Village's operations in more detail by providing information about the Village's most significant funds. The financial statements also include notes that provide additional information about the financial statements and the balances reported. The statements are followed by the required supplementary information, which supports the financial statements with a comparison of the Village's General Fund budget for the year, as well as the schedule of the local government's proportionate share of the net pension liability, the schedule of local government contributions, and the schedule of changes in total OPEB liability and related ratios.

## FINANCIAL ANALYSIS OF THE VILLAGE AS A WHOLE

### Net Position

The Village's total net position increased by \$590,590 from activities for the fiscal year ended February 28, 2022. A condensed summary of the Village's Statement of Net Position for the current year is detailed below.

### **Condensed Statement of Net Position – Governmental Activities**

	<u>February 28, 2022</u>	<u>February 28, 2021</u>
Assets		
Current and Other Assets	\$ 2,086,051	\$ 1,588,042
Capital Assets (net)	<u>334,507</u>	<u>298,824</u>
Total Assets	<u>2,420,558</u>	<u>1,886,866</u>
Deferred Outflows of Resources	<u>357,168</u>	<u>276,354</u>
Liabilities		
Other Liabilities	3,748	16,442
Guaranty and Bid Deposits	77,328	67,829
Long-Term Liabilities	<u>1,463,019</u>	<u>1,660,943</u>
Total Liabilities	<u>1,544,095</u>	<u>1,745,214</u>
Deferred Inflows of Resources	<u>267,635</u>	<u>42,600</u>
Net Position		
Net Investment in Capital Assets	334,507	298,824
Unrestricted	<u>631,489</u>	<u>76,582</u>
Total Net Position	<u>\$ 965,996</u>	<u>\$ 375,406</u>

Net investment in capital assets is the Village's investment in capital assets, such as buildings and improvements, equipment and infrastructure, reduced by accumulated depreciation and associated debt. This figure also includes land, which is not depreciated. More detailed information can be found in the Notes to the Financial Statements.

## Changes in Net Position

The Statement of Activities reports the result of the current year's operations and the effect on net position in the accompanying financial statements. A summary of changes in net position from operating results is shown below.

### **Changes in Net Position from Operating Results – Governmental Activities**

	<b>For the Years Ended</b>	
	<b><u>February 28, 2022</u></b>	<b><u>February 28, 2021</u></b>
Revenues		
Program Revenues:		
Fines, Fees, and Charges for Services	\$ 132,264	\$ 106,461
Operating Grants and Contributions	117,902	-
Capital Grants and Contributions	69,124	-
General Revenues and Special Items:		
Real Property Taxes and Related Tax Items	1,609,683	1,557,480
Non Property Taxes	23,976	19,932
Use of Money and Property	754	12,620
State and Federal Aid	50,467	55,207
Miscellaneous Revenues	1,044	-
Total Revenues	<u>2,005,214</u>	<u>1,751,700</u>
Expenses		
Governmental Activities:		
General Government Support	604,418	586,612
Public Safety	55,992	58,107
Transportation	452,272	558,794
Culture and Recreation	37,281	33,529
Home and Community Services	264,661	257,833
Total Expenses	<u>1,414,624</u>	<u>1,494,875</u>
Change in Net Position	590,590	256,825
Net Position - Beginning of Year	<u>375,406</u>	<u>118,581</u>
Net Position - End of Year	<u>\$ 965,996</u>	<u>\$ 375,406</u>



## ANALYSIS OF POSITION AND RESULTS OF OPERATION

During the year, the Village had an excess of revenues over expenses of \$590,590. This excess caused an increase in net position of the Village. No significant individual economic factor affected the operating results.

Overall, total revenue increased \$253,514. During the fiscal year the Village had an increase in program revenue of \$212,829 mainly due to operating and capital grants and contributions consisting various local, state, and federal aid. In addition, general revenue increased \$40,685 as compared to prior year.

## ANALYSIS OF BALANCES AND TRANSACTIONS OF INDIVIDUAL FUNDS

The General Fund balance increased by \$505,266 to an ending fund balance of \$1,958,904. The Board of Trustees is interested in maintaining this level of fund balance through careful budgeting and fiscal policies.

## BUDGETARY ANALYSIS

The Board of Trustees approved budget adjustments between the original adopted budget and final budget amounts which are reflected in the schedule on page 37. The following significant variances exist between the final budget for the fiscal year ended February 28, 2022 and the actual results:

### Revenues:

- State and Federal Aid: Actual revenues were \$151,318 lower than budgeted. The original budget included \$336,439 to upgrade the lights to more efficient LED lighting, install surveillance cameras throughout the Village, and repair roads. The Village anticipated receiving State Aid for these projects, however, during the fiscal year these projects did not commence. The difference between budgeted and actual revenue was offset by additional State and Federal funding received during the year. The Village received State and Federal emergency disaster relief totaling \$68,390, associated with Tropical Storm Isaias. In addition, the Village utilized \$48,512 of the Coronavirus State and Local Fiscal Recovery Funds disbursed to replace the revenue loss due to COVID-19.
- Licenses and Permits: Actual revenues were \$44,118 higher than budgeted. The Village received a greater number of license and building permit applications than anticipated. In addition, the Village received a larger than anticipated insurance refund from NYSIF.
- Fines and Forfeitures: Actual revenues were \$9,630 higher than budgeted mainly due to increased activity as the result of lifting COVID-19 restrictions and reopening courts.
- Overall, total revenue was \$66,409 under budget.

Expenditures:

- General Government Support: Actual expenditures related to general government support were \$103,786 less than budgeted. Actual expenditures for personnel services were less than budgeted due to change in personnel. Actual expenditures for equipment were also less than anticipated.
- Transportation: Actual expenditures related to transportation were \$525,154 less than budgeted. The Village budgeted for maintenance of streets, surveillance cameras and equipment, which was not expended during the year. In addition, the Village anticipated to perform LED light conversion, however the project didn't commence during the fiscal year, the Village anticipates the project to begin in the subsequent fiscal year.
- Overall, total expenditures were \$706,460 under budget.

These variations from budgeted amounts are not expected to affect future services or liquidity.

A detailed schedule showing the budgeted amounts compared to the Village's actual financial activity for the General Fund is provided in this report as required supplementary information.

#### CAPITAL ASSETS AND LONG-TERM DEBT ACTIVITY

As of February 28, 2022 the Village's investment in capital assets totaled \$334,507 (net of accumulated depreciation). During the year, the Village purchased equipment, infrastructure and building and improvements with a cost totaling \$69,612.

As of February 28, 2022, the Village had no long-term indebtedness.

#### CURRENTLY KNOWN FACTS, DECISIONS AND CONDITIONS

The current economic conditions mirror those of the rest of the region. The Village faces increasing costs and shrinking revenues from non property tax revenue. The administration has been diligent in containing expenses without sacrificing services to the residents.

The World Health Organization characterized the COVID-19 virus as global pandemic on March 11, 2020. The duration and economic impact of this pandemic are uncertain. At this time, management is unable to quantify its potential effects on the operations and financial performance of the Village.

## CONTACTING THE VILLAGE'S FINANCIAL MANAGEMENT

This financial report is designed to provide the reader with a general overview of the Village's finances and to demonstrate the Village's accountability for the funds it receives. If you have any questions about this report, or need additional financial information, contact:

Incorporated Village of Russell Gardens  
Danielle Pennise, Village Clerk-Treasurer  
6 Tain Drive  
Great Neck, New York 11021

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Statement of Net Position

February 28, 2022

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### ASSETS

Cash and Cash Equivalents	\$	2,011,604
Accounts Receivable		18,704
Taxes Receivable		7,955
Due from Other Governments		6,672
Prepaid Expenses		41,116
Capital Assets (net)		<u>334,507</u>
<b>Total Assets</b>		<u><b>2,420,558</b></u>

### DEFERRED OUTFLOWS OF RESOURCES

357,168

### LIABILITIES

Accounts Payable and Accrued Liabilities		3,748
Guaranty and Bid Deposits		77,328
Long-Term Liabilities:		
Due Within One Year:		
Compensated Absences		2,797
Due in More Than One Year:		
Compensated Absences		25,168
Net Pension Liability		840
Other Post-Employment Benefits		<u>1,434,214</u>
<b>Total Liabilities</b>		<u><b>1,544,095</b></u>

### DEFERRED INFLOWS OF RESOURCES

267,635

### NET POSITION

Net Investment in Capital Assets		334,507
Unrestricted		<u>631,489</u>
<b>Total Net Position</b>	\$	<u><b>965,996</b></u>

See Notes to the Financial Statements

**INCORPORATED VILLAGE OF RUSSELL GARDENS**

**Statement of Activities**

**For the Year Ended February 28, 2022**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>PROGRAM REVENUES</u>			<u>Net (Expense) / Revenue</u>
		<u>Fines, Fees and Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>	
Governmental Activities:					
General Government Support	\$ 604,418	\$ 84,118	\$ 1,000	\$ -	\$ (519,300)
Public Safety	55,992	19,630	-	-	(36,362)
Transportation	452,272	28,516	68,390	69,124	(286,242)
Culture and Recreation	37,281	-	-	-	(37,281)
Home and Community Services	264,661	-	48,512	-	(216,149)
	<u>\$ 1,414,624</u>	<u>\$ 132,264</u>	<u>\$ 117,902</u>	<u>\$ 69,124</u>	<u>(1,095,334)</u>
		<b>GENERAL REVENUES:</b>			
					1,609,683
					23,976
					754
					1,044
					50,467
					<u>1,685,924</u>
					590,590
					<u>375,406</u>
					<u>\$ 965,996</u>

*See Notes to the Financial Statements*

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Balance Sheet**  
**February 28, 2022**

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	<u><b>General Fund</b></u>
<b><u>ASSETS</u></b>	
Cash and Cash Equivalents	\$ 2,011,604
Accounts Receivable	18,704
Taxes Receivable	7,955
Due from Other Governments	6,672
Prepaid Expenses	<u>3,000</u>
<b>Total Assets</b>	<b><u><u>\$ 2,047,935</u></u></b>
<b><u>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE</u></b>	
Liabilities:	
Accounts Payable and Accrued Liabilities	\$ 3,748
Guaranty and Bid Deposits	<u>77,328</u>
<b>Total Liabilities</b>	<b><u>81,076</u></b>
Deferred Inflows of Resources:	
Deferred Property Tax Revenue	<u>7,955</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>7,955</u></b>
Fund Balance:	
Nonspendable	3,000
Assigned	1,222,332
Unassigned	<u>733,572</u>
<b>Total Fund Balance</b>	<b><u>1,958,904</u></b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balance</b>	<b><u><u>\$ 2,047,935</u></u></b>

*See Notes to the Financial Statements*

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Reconciliation of the Governmental Fund Balance Sheet**  
**to the Statement of Net Position**  
**As of February 28, 2022**

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Total Fund Balance - Governmental Fund \$ 1,958,904

This amount differs from the amount of net position shown in the Statement of Net Position due to the following:

Revenues that are earned and measurable but not available to provide financial resources are deferred in the fund financial statements, but are recognized as revenue in the government-wide financial statements and are added. 7,955

Certain additional prepaid expenses are added to the government-wide financial statements as assets. 38,116

Capital assets are included as assets in the government-wide financial statements and are added, net of accumulated depreciation. 334,507

Deferred outflows of resources are not reported in the governmental fund:

Pension Related Amounts	218,318
Other Post-Employment Benefits Related Amounts	138,850

Long-term liabilities are not due and payable in the current period and, accordingly, are not reported in the governmental fund. However, these liabilities are included in government-wide financial statements and are deducted.

Compensated Absences	(27,965)
Net Pension Liability	(840)
Other Post-Employment Benefits	(1,434,214)

Deferred inflows of resources related to pensions are not reported in the governmental fund. (267,635)

Total Net Position \$ 965,996

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Statement of Revenues, Expenditures and Change in Fund Balance**  
**For the Year Ended February 28, 2022**

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	<b>General Fund</b>
<b>Revenues:</b>	
Real Property Taxes	\$ 1,593,715
Real Property Tax Items	8,013
Non Property Tax Items	23,976
Use of Money and Property	754
Licenses and Permits	84,118
Fines and Forfeitures	19,630
Miscellaneous Local Sources	29,560
State and Federal Aid	237,493
	1,997,259
 <b>Expenditures:</b>	
General Government Support	487,909
Public Safety	52,637
Transportation	370,641
Culture and Recreation	25,468
Home and Community Services	264,661
Employee Benefits	290,677
	1,491,993
 <b>Net Change in Fund Balance</b>	 505,266
 <b>Fund Balance at Beginning of Year</b>	 1,453,638
 <b>Fund Balance at End of Year</b>	 \$ 1,958,904

*See Notes to the Financial Statements*



**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Reconciliation of the Statement of Revenues, Expenditures and Change in Fund**  
**Balance of the Governmental Fund to the Statement of Activities**  
**For the Year Ended February 28, 2022**

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Net Change in Fund Balance Shown for the Governmental Fund \$ 505,266

This amount differs from the change in net position in the Statement of Activities because of the following:

Capital outlays for acquisition of capital assets are recorded in the governmental fund as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Expenditures	69,612
Depreciation Expense	(33,929)

Revenues are recorded in the governmental funds when they become susceptible to accrual, that is when they are earned, measurable and available to provide current financial resources. In the Statement of Activities, major revenues are recognized when they are earned and measurable, regardless of when they become available. 7,955

Net change in deferred outflows of resources not reported in the funds:

Pension Related Amounts	14,474
Other Post-Employment Benefits	66,340

Expenditures for certain insurance premiums are recorded in the governmental funds when the payments are due. In the Statement of Activities, these costs are allocated over the policy period they pertain to. (12,017)

Some expenses reported in the Statement of Activities do not require the use of current financial resources, and therefore, are not reported as expenditures in the governmental fund.

Compensated Absences	82,370
Net Pension Liability	270,159
Other Post-Employment Benefits	(154,605)

Net change in deferred inflows of resources not reported in the funds:

Pension Related Amounts	(251,833)
Other Post-Employment Benefits	26,798

Change in Net Position of Governmental Activities Shown in the Statement of Activities \$ 590,590

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The fund financial statements of the Village have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Village's significant accounting policies are described below.

#### A. FINANCIAL REPORTING ENTITY

The Incorporated Village of Russell Gardens, (the "Village") was established in 1931. The Village is governed by Village law and other general laws of the State of New York and various local laws. The Board of Trustees is the legislative body responsible for overall operations. The Mayor serves as Chief Executive Officer and the Clerk-Treasurer serves as Chief Fiscal Officer.

The following basic services are provided: general government, street maintenance, trees and lighting, snow removal, refuse removal, and planning and zoning.

All governmental activities and functions performed for the Village are its direct responsibility. No other governmental organizations have been included or excluded from the reporting entity.

The financial reporting entity consists of (a) the primary government, which is the Incorporated Village of Russell Gardens, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth in GASB Statement Numbers 14, 39 and 61.

The decision to include a potential component unit in the Village's reporting entity is based on several criteria set forth in GASB Statement Numbers 14, 39 and 61 including legal standing, fiscal dependency, and financial accountability. No other entities have been included or excluded from the reporting entity.

#### B. BASIS OF PRESENTATION

##### 1. Government-wide Financial Statements:

The government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of the activities of the Village. Fiduciary activities of the Village are not included in these statements.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the Village's assets and liabilities, including capital and infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The types of transactions reported as program revenues for the Village are reported in three categories: 1) fines, fees and charges for services, 2) operating grants and contributions and 3) capital grants and contributions.

### 2. Fund Financial Statements:

The accounts of the Village are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues and expenditures, which are segregated for the purpose of carrying out specific activities. The various funds are exhibited by type in the financial statements. The Village records its transactions in the fund types described below.

#### Fund Categories

**GOVERNMENTAL FUNDS** - Governmental funds are those through which most governmental functions are financed. The acquisition, use, and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The measurement focus of the governmental funds is upon determination of financial position and changes in financial position (the sources, uses, and balances of current financial resources). The following is the Village's governmental fund type.

General Fund - the principal operating fund includes all operations not accounted for and reported in another fund.

### 3. Equity Classifications:

#### Government-wide Financial Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position - Consists of net position with constraints placed on their use either by external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or law through constitutional provisions or enabling legislation.
- c. Unrestricted net position - All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Notes to the Financial Statements**  
**For the Year Ended February 28, 2022**

Fund Financial Statements

Fund balance is classified and displayed in five components:

- a. Nonspendable – Consists of assets that are inherently nonspendable in the current period either because of their form or because they must be maintained intact, including prepaid items, inventories, long-term portions of loans receivable, financial assets held for resale, and principal of endowments.
- b. Restricted – Consists of amounts that are subject to externally enforceable legal purpose restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments; or through constitutional provisions or enabling legislation.
- c. Committed – Consists of amounts that are subject to a purpose constraint imposed by a formal action of the government’s highest level of decision-making authority before the end of the fiscal year, and that require the same level of formal action to remove the constraint. The Board is the decision-making authority that can, by resolution prior to the end of the fiscal year, commit fund balance.
- d. Assigned – Consists of amounts that are subject to a purpose constraint that represents an intended use established by the government’s highest level of decision-making authority, or by their designated body or official. The purpose of the assignment must be narrower than the purpose of the general fund, and in funds other than the general fund, assigned fund balance represents the residual amount of fund balance.
- e. Unassigned – Represents the residual classification for the government’s general fund, and could report a surplus or deficit. In funds other than the general fund, the unassigned classification should be used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

When resources are available from multiple classifications, the Village spends the funds in the following order: restricted, committed, assigned, unassigned.

**C. MEASUREMENT FOCUS / BASIS OF ACCOUNTING**

Measurement focus is the determination of what is measured, i.e. expenditures or expenses. Basis of accounting refers to when revenues and expenditures/expenses and the related assets, deferred outflows, liabilities and deferred inflows are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities are included on the statement of net position and the operating statements present increases (revenues) and decreases (expenses) in total net position.

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Notes to the Financial Statements**  
**For the Year Ended February 28, 2022**

Under the accrual basis of accounting, revenues are recognized when earned, and expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting.

Under this basis of accounting, revenues are recorded when measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Revenues are considered available if collected within 60 days of the end of the current fiscal year.

Material revenues that are accrued include real property taxes, State and Federal Aid, sales tax and certain user charges. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made, all other grant requirements have been met, and the resources are available.

Expenditures are recorded when a liability is incurred except that:

- a. Expenditures for prepaid expenses and inventory-type items are generally recognized at the time of purchase.
- b. Principal and interest on indebtedness are recognized as expenditures when payment is due.
- c. Compensated absences, such as vacation and sick leave which vests or accumulates, are charged as expenditures when payment is due.
- d. Other post-employment benefits are charged as expenditures when payment is due.
- e. Pension costs are recognized as an expenditure when billed by the State.

**D. CASH AND CASH EQUIVALENTS**

The Village considers all highly liquid instruments with a maturity of three months or less at the date of purchase to be cash equivalents.

**E. PROPERTY TAXES**

Real property taxes are levied annually no later than February 15 and become a lien on the first day of the levy year. Taxes are collected during the period March 1 to April 1 without penalty or interest. Penalty charges are levied and collected after April 1 in accordance with Real Property Tax Law.

General Municipal Law Section 3-c established a tax levy limit for local governments in New York State effective June 24, 2011. This law generally limits the amount by which local

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

governments can increase property tax levies to 2 percent or the rate of inflation, whichever is less. The law does provide exclusions for certain specific costs and allows the governing board to override the tax levy limit with a supermajority vote.

### F. BUDGETARY POLICIES

Budget Policies – The budget policies are as follows:

- a. No later than December 20, the budget officer submits a tentative budget to the Board of Trustees for the fiscal year commencing the following March 1. The tentative budget includes proposed expenditures and the proposed means of financing for the General Fund.
- b. After public hearings are conducted to obtain comments, no later than February 1, the Board of Trustees adopts the budget.
- c. All modifications of the budget must be approved by the Board of Trustees. However, the Treasurer is authorized to transfer certain budget amounts within departments.
- d. Budgets are adopted annually on a basis consistent with generally accepted accounting principles.
- e. Appropriations in all budgeted funds lapse at the end of the fiscal year, except that outstanding encumbrances are re-apportioned in the subsequent year.

### G. CAPITAL ASSETS

Capital assets, which include buildings and improvements, equipment, infrastructure and land, are reported in the government-wide financial statements. Capital assets are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Depreciation has been recorded using the straight-line method over 20-50 years for buildings and improvements, 20-30 years for infrastructure and 5-7 years for equipment. Land is not depreciated. General infrastructure assets constructed prior to March 1, 2005 are not reported in the financial statements.

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures in governmental funds. Capital assets are not shown on the governmental fund balance sheet.

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

### H. COMPENSATED ABSENCES

Retirement Stipend - employees who have at least twenty-five years of continuous employment with the Village upon retirement are entitled to receive three weeks salary; thirty years continuous employment shall receive four weeks salary; and, thirty-five years of continuous employment shall receive a sum equal to five weeks salary.

Vested Sick Leave - upon termination with the Village, employees will be paid fifty percent (50%) of a day's pay for each sick day accrued, up to a maximum of fifty (50) sick days.

### I. OTHER POST-EMPLOYMENT BENEFITS

In addition to providing pension benefits, the Village provides health insurance coverage for retired employees.

The Village recognizes the cost of providing benefits by recording its share of insurance premiums as an expenditure in the governmental funds in the year paid. The liability for these other post-employment benefits payable is recorded as a long-term liability in the government-wide financial statements. The debt is estimated based on the most recent actuarial valuation in accordance with the parameters of GASB Statement No. 75.

### J. INSURANCE

The Village assumes the liability for most risk including, but not limited to, property damage and personal injury liability. Judgments and claims are recorded when it is probable that an asset has been impaired or a liability has been incurred and the amount of loss can be reasonably estimated. The Village carries various insurance policies to mitigate any loss that might occur.

### K. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reported period. Actual results may differ from those estimates.

### L. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditure/expense) until that time.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Notes to the Financial Statements**  
**For the Year Ended February 28, 2022**

resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources until that time.

II. DETAIL NOTES ON ALL FUNDS

A. ASSETS

1. Cash and Investments:

The Village investment policies are governed by State statutes. In addition, the Village has its own written investment policy. Village monies must be deposited in specified FDIC-insured commercial banks located in New York State. The Village Clerk-Treasurer is authorized to use demand accounts and certificates of deposit. Permissible investments include: obligations of the U.S. Treasury and U.S. agencies, repurchase agreements, and obligations of New York State or its localities.

Collateral is required for demand deposits and certificates of deposit as provided for by law of all deposits not covered by federal deposit insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and school districts.

The written investment policy requires repurchase agreements to be purchased from banks located within the State and that underlying securities must be obligations of the federal government. Underlying securities must have a market value of at least a percentage provided for by law of the cost of the repurchase agreement.

For purposes of reporting cash flow, cash equivalents are defined as short-term, highly liquid investments that are both readily convertible to known amounts of cash and near their maturity.

Deposits and investments at year-end were entirely covered by federal depository insurance or by collateral held by the Village's custodial bank in the Village's name. They consisted of:

Deposits: All deposits, including certificates of deposit, are carried at cost plus accrued interest.

Bank balances for the Village's deposits with financial institutions as of February 28, 2022 totaled \$2,079,791 and are covered by federal deposit insurance or third-party collateral as follows:

Amount FDIC Insured	\$ 500,000
Amount Collateralized by the Village's Custodial Banks	1,579,791
Total Amounts	<u><u>\$ 2,079,791</u></u>

Investments: All deposits are stated at cost plus accrued interest.



**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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**For the Year Ended February 28, 2022**

2. Changes in Capital Assets:

A summary of changes in capital assets follows:

	Balances Feb. 28, 2021	Additions	Reductions	Balances Feb. 28, 2022
Capital Assets That Are Not Depreciated:				
Land	\$ 7,709	\$ -	\$ -	\$ 7,709
Total Nondepreciable Cost	<u>7,709</u>	<u>-</u>	<u>-</u>	<u>7,709</u>
Capital Assets That Are Depreciated:				
Buildings and Improvements	288,448	5,788	-	294,236
Equipment	713,137	43,736	-	756,873
Infrastructure	27,130	20,088	-	47,218
Total Depreciable Cost	<u>1,028,715</u>	<u>69,612</u>	<u>-</u>	<u>1,098,327</u>
Less:				
Accumulated Depreciation:				
Buildings and Improvements	(101,757)	(10,194)	-	(111,951)
Equipment	(634,710)	(22,179)	-	(656,889)
Infrastructure	(1,133)	(1,556)	-	(2,689)
Total Accumulated Depreciated	<u>(737,600)</u>	<u>(33,929)</u>	<u>-</u>	<u>(771,529)</u>
Net Capital Assets That Are Depreciated	<u>291,115</u>	<u>35,683</u>	<u>-</u>	<u>326,798</u>
Grand Total	<u>\$ 298,824</u>	<u>\$ 35,683</u>	<u>\$ -</u>	<u>\$ 334,507</u>

Depreciation expense was charged as a direct expense to programs of the primary government as follows:

*Governmental Activities*

General Government Support	\$ 3,214
Transportation	21,166
Culture and Recreation	<u>9,549</u>
Total Depreciation Expense – Governmental Activities	<u>\$ 33,929</u>

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Notes to the Financial Statements**  
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**B. LIABILITIES**

1. Pension Plan:

Description of Plan

The Village participates in the New York State and Local Employees' Retirement System (ERS or the System). The net position of the System is held in the New York State Common Retirement Fund (the Fund), which was established to hold all assets and record changes in fiduciary net position allocated to the System.

The Comptroller of the State of New York serves as the trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four-year term. Thomas P. DiNapoli has served as Comptroller since February 7, 2007. In November 2018 he was elected for a new term commencing January 1, 2019.

System benefits are established under the provisions of the New York State Retirement and Social Security Law (RSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. Generally, members of the System are employees of the State and its municipalities, other than New York City.

ERS is a cost sharing, multi-employer defined benefit pension plan. The System is included in the State of New York's financial report as a pension trust fund. The Public Employee's Group Life Insurance Plan (GLIP) provides death benefits in the form of life insurance. In these statements, GLIP amounts are apportioned to and included in ERS.

Separately issued financial statements can be viewed on the Comptroller's website at: [www.osc.state.ny.us/retire/about\\_us/financial\\_statements\\_index.php](http://www.osc.state.ny.us/retire/about_us/financial_statements_index.php).

Membership Tiers

Pension legislation enacted in 1973, 1976, 1983, 2009 and 2012 established distinct classes of membership. For convenience, the System uses a tier concept to distinguish these groups generally:

ERS

Tier 1            Those persons who last became members before July 1, 1973.

Tier 2            Those persons who last became members on or after July 1, 1973, but before July 27, 1976.

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

- Tier 3 Generally, those persons who are State correction officers who last became members on or after July 27, 1976, but before January 1, 2010, and all others who last became members on or after July 27, 1976, but before September 1, 1983.
- Tier 4 Generally, except for correction officers, those persons who last became members on or after September 1, 1983, but before January 1, 2010.
- Tier 5 Those persons who last became members on or after January 1, 2010, but before April 1, 2012.
- Tier 6 Those persons who first became members on or after April 1, 2012.

### Vesting

Members who joined the System prior to January 1, 2010 need five years of service to be 100% vested. Members who joined on or after January 1, 2010 require ten years of service credit to be 100% vested.

### Benefits

#### *Tiers 1 and 2*

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2% of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years of employment. For Tier 1 members who joined on or after June 17, 1971, each year used in the final average salary calculation is limited to no more than 20% greater than the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20% greater than the average of the previous two years.

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

### *Tiers 3, 4, and 5*

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4, and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2% of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5% of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with ten or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years of employment. For Tier 3, 4, and 5 members, each year of final average salary calculation is limited to no more than 10% greater than the average of the previous two years.

### *Tier 6*

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have ten years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 members is 63.

Benefit Calculation: Generally, the benefit is 1.67% of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75% of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2% of final average salary is applied for each year of service over 20 years. Tier 6 members with ten or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10% greater than the average of the previous four years.

### *Disability Retirement Benefits*

Disability retirement benefits are available to ERS members unable to perform their job duties because of permanent physical or mental incapacity. There are three general types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as any offsets or other benefits depend on a members' tier, years of service, and plan.

# INCORPORATED VILLAGE OF RUSSELL GARDENS

## Notes to the Financial Statements For the Year Ended February 28, 2022

### *Ordinary Death Benefits*

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

### *Post-Retirement Benefit Increases*

A cost-of-living adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for ten years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years; and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one-half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. The cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50% of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1% or exceed 3%.

### Employer Contributions

Participating employers are required under the RSSL to contribute to the System at an actuarially determined rate adopted annually by the Comptroller. The average contribution rate for ERS for the fiscal year ended March 31, 2021 was approximately 14.6% of payroll. Delinquent annual bills for employer contributions accrue interest at the actuarial interest rate applicable during the year. For the fiscal year ended March 31, 2021, the applicable interest rate was 6.8%.

Contributions for the current year and two preceding years were equal to 100% of the contributions required, and were as follows:

2021-2022	\$	66,320
2020-2021		66,029
2019-2020		67,993

### Member Contributions

Generally, Tier 3, 4, and 5 members must contribute 3% of their salary to the System. As a result of Article 19 of the RSSL, eligible Tier 3 and 4 employees, with a membership date on or after July 27, 1976, who have ten or more years of membership or credited service with the

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Notes to the Financial Statements**  
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System, are not required to contribute. Members cannot be required to begin making contributions or to make increased contributions beyond what was required when membership began. For Tier 6 members, the contribution rate varies from 3% to 6% depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At February 28, 2022, the Village reported a liability of \$840 for its proportionate share of the net pension liability. The net pension liability was measured as of March 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Village's proportion of the net pension liability was based on a projection of the Incorporated Village of Russell Gardens' long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At February 28, 2022, the Village's proportion was 0.0008439%, which was a decrease of .0001795 from its proportion measured at March 31, 2020.

For the year ended February 28, 2022, the Village recognized pension expense of \$41,486.

At February 28, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ 10,262	\$ -
Changes of Assumptions	154,505	2,914
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	241,385
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	53,551	23,336
	<u>\$ 218,318</u>	<u>\$ 267,635</u>

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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There were no amounts reported as deferred outflows of resources related to pensions resulting from the Village contributions subsequent to the measurement date. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended March 31:

2022	\$ (2,019)
2023	4,425
2024	(7,497)
2025	(44,226)
2026	-
	<u>\$ (49,317)</u>

Actuarial Assumptions

The total pension liability at March 31, 2021 was determined by using an actuarial valuation as of April 1, 2020, with update procedures used to roll forward the total pension liability to March 31, 2021. The actuarial valuation used the following actuarial assumptions:

	<u>ERS</u>
Inflation	2.7%
Salary Increases	4.4%
Investment Rate of Return ( Net of Investment Expense Including Inflation)	5.9%
Cost of Living Adjustments	1.4%

Annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System experience with adjustments for mortality improvements based on the Society of Actuaries Scale MP-2020. The previous actuarial valuation as of April 1, 2019 used April 1, 2020 – March 31, 2015 System experience, mortality improvements based on the Society of Actuaries' Scale MP-2018, inflation of 2.5%, cost-of-living adjustments of 1.3% salary increases of 4.5%, and investment rate of return of 6.8%.

The actuarial assumptions used in the April 1, 2020 valuation are based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected return, net of investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rate of return by the target asset allocation percentage and by adding expected inflation.

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	32 %	4.05 %
International equity	15	6.30
Private equity	10	6.75
Real estate	9	4.95
Opportunistics/ARS portfolio	3	4.50
Credit	4	3.63
Real assets	3	5.59
Fixed Income	23	0.00
Cash	1	0.50
	100 %	

The real rate of return is net of the long-term inflation assumption of 2.0%.

Discount Rate

The discount rate used to measure the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to the Discount Rate Assumption

The following presents the Village's proportionate share of the current period net pension liability calculated using the discount rate of 5.9%, as well as what the Village's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.9%) or 1-percentage-point higher (6.9%) than the current rate:

	1% Decrease (4.9%)	Current Assumption (5.9%)	1% Increase (6.9%)
Village's proportionate share of the net pension liability	\$ 233,236	\$ 840	\$ (213,483)



**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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Pension Plan Fiduciary Net Position

The components of the collective net pension liability of participating employers as of March 31, 2021, were as follows:

	Employees' Retirement System (Dollars in Thousands)
Employers' total pension liability	\$ 220,680,157
Plan net position	(220,580,583)
Employers' net pension liability	\$ 99,574
Ratio of fiduciary net position to the employers' total pension liability	99.95%

2. Post -Employment Healthcare Plan:

*Plan Description.* The Village of Russell Gardens sponsors a single-employer healthcare plan that provides post-employment medical benefits for eligible retirees and their spouses through the New York State Health Insurance Plan (NYSHIP) (the “Plan”). Substantially all of the Village’s employees may become eligible for these benefits if they reach normal retirement age while working for the Village. The Village does not issue a publicly available financial report for the plan; however, the financial activities of NYSHIP are included with the financial statements of the State of New York.

*Funding Policy.* The Plan provides a specified percentage of the retiree health premiums (and, if applicable, the retiree’s spouse’s premium) charged by the insurance carrier is paid by the Village. The Village contributes 100% of the cost of current-year premiums for eligible retired plan members and their spouses. The Village recognizes the cost of providing benefits by recording its share of insurance premiums as expenditures in the year paid.

At this time there is no New York statute providing local governments with the authority for establishing a post-employment benefits trust. Since the Village cannot fund the OPEB liability at this time, the required contribution is based on a projected pay-as-you-go financing requirement. The contribution requirements of Plan members and the Village are established by the Board of Trustees. For the year ended February 28, 2022, the Village did not make a contribution.

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*Benefits Provided.* As of February 28, 2022 the following employees were covered by the benefit terms:

Active Employees	5
Inactive employees entitled to but not yet receiving benefit payments	-
Inactive employees or beneficiaries currently receiving benefit payments	<u>6</u>
Total	<u><u>11</u></u>

*Total OPEB Liability.* The Village's total OPEB liability of \$1,434,214 was measured using the Entry Age Normal Cost Method as of February 28, 2022.

*Actuarial Assumptions and Other Inputs*

Interest Rate	3.46%
2022 Healthcare Trends Rate (Pre-65/Post-65)	6.50%
2023 Healthcare Trends Rate (Pre-65/Post-65)	6.50%

Mortality rates were based on the IRC 417(e) 2022 Applicable Mortality Table.

*Change in the Total OPEB Liability*

Balance at February 28, 2021	<u>\$ 1,279,609</u>
Changes:	
Service cost	20,903
Interest	41,203
Difference between expected and actual experience	101,839
Changes in assumptions	37,011
Benefit Payments	<u>(46,351)</u>
Net changes	<u>154,605</u>
Balance at February 28, 2022	<u><u>\$ 1,434,214</u></u>

*Sensitivity of the total OPEB liability to changes in the discount rate.* The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.46%) or 1 percentage point higher (4.36%) than the current discount rate:

	1% Decrease (2.46%)	Discount Rate (3.46%)	1% Increase (4.36%)
Total OPEB Liability	\$ 1,620,935	\$ 1,434,214	\$ 1,280,014

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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*Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.* The following presents the total OPEB liability of the Village, as well as what the Village's total OPEB liability would be if it were calculated using the healthcare cost trend rates that is 1 percentage point lower (5.50%) or 1 percentage point higher (7.50%) than the healthcare cost trend rates:

	1% Decrease (5.50%)	Healthcare Cost Trend Rate (6.50%)	1% Increase (7.50%)
Total OPEB Liability	\$ 1,282,766	\$ 1,434,214	\$ 1,613,181

*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB*

For the year ended February 28, 2022, the Village recognized OPEB expense of \$61,467. At February 28, 2022, the Village reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ -
Changes of assumptions	138,850	-
Net difference between projected and actual earnings on OPEB plan investments	-	-
Total	\$ 138,850	\$ -

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended February 28:	
2022	\$ (27,770)
2023	(27,770)
2024	(27,770)
2025	(27,770)
2026	(27,770)
Total	\$ (138,850)

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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C. LONG-TERM LIABILITIES

- a. Other Long-Term Liabilities – The local government had the following non-current liabilities:
- Compensated Absences – Represents the value of earned and unused portions of the liability for compensated absences.
  - Net Pension Liability – Represents the portion of the present value of projected benefit payments to be provided through the pension plan to current active and inactive employees that is attributable to those employees’ past periods of service.
  - Other Post-Employment Benefits – Represents the estimated liability of future health care benefits.
- b. Summary of Long-Term Liabilities – The following is a summary of long-term liabilities by fund as of February 28, 2022:

	General
Compensated Absences	\$ 27,965
Net Pension Liability	840
Other Post-Employment Benefits	1,434,214
Total Long-Term Liabilities	\$ 1,463,019

- c. The following is a summary of changes in long-term liabilities:

	Compensated Absences	Other Post - Employment Benefits	Net Pension Liability
Payable at beginning of fiscal year	\$ 110,335	\$ 1,279,609	\$ 270,999
Additions	-	200,956	-
Reductions	(82,370)	(46,351)	(270,159)
Payable at end of fiscal year	\$ 27,965	\$ 1,434,214	\$ 840

D. FUND BALANCE

The government’s fund balance classification policies and procedures are as follows:

1. For committed fund balances:
  - a. The government’s highest level of decision-making authority resides with the Board of Trustees.
  - b. The formal action that is required to be taken to establish (and modify or rescind) a fund balance commitment is through formal resolution by the Board.

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Notes to the Financial Statements**  
**For the Year Ended February 28, 2022**

2. For assigned fund balances:

- a. The body or official authorized to assign amounts to specific purpose is the Board of Trustees.
- b. The policy established by the governing body pursuant to which the authorization to assign amounts to a specific purpose is given to the Board of Trustees.

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications (that is restricted, assigned or unassigned), the expenditure is to be spent first from the restricted fund balance to the extent appropriated by either budget vote or board approved budget revision and then from the assigned fund balance to the extent that there is an assignment and then from the unassigned fund balance.

As of February 28, 2022, \$221,000 of the Village's total fund balance was assigned appropriated in the budget for next year, \$1,001,332 was assigned unappropriated for roads, heavy equipment, technology, and building maintenance, and \$733,572 was unassigned.

E. CONCENTRATIONS OF RISK

The Village maintains all cash and cash equivalents in one depository. FDIC insurance covers all government accounts up to \$250,000 (per official custodian) for demand accounts and time and savings accounts. All deposits in excess of the FDIC limit are fully collateralized.

F. COMMITMENTS AND CONTINGENCIES

Grants – The Village is a recipient of a number of State and Federal grants. These grants are administered by various agencies. These grants are subject to various compliance and financial audits by the respective agencies administering the grants, which could lead to certain disallowances. The Board believes that they have substantially complied with the rules and regulations as specified under the various grant agreements as well as rules and regulations of the respective agency for each grant.

Certiorari Proceedings – From time to time, the Village is involved in certiorari proceedings under which taxpayers seek reduction in the assessed value of property upon which taxes are measured. A reduction in assessed valuation may result in a refund of real property taxes previously paid by the claimant. It is not possible to estimate the amount of refunds, if any, that the Village may be required to make for taxes collected through February 28, 2022, which could affect future operating budgets of the Village.

Litigation – The Village is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; injuries to employees; errors and omissions; natural disasters, etc. These risks are covered by commercial insurance purchased through independent third parties.

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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**For the Year Ended February 28, 2022**

There are no other contingencies that the Village is aware of that would have a material impact on the financial statements.

In March 2020, the World Health Organization declared the COVID-19 virus a public health emergency. As of the date of this report management cannot reasonably determine the impact of COVID-19 on the Village's operations and financial position.

**G. SUBSEQUENT EVENTS**

There were no events subsequent to February 28, 2022 and the date that these financial statements were available to be issued, July 26, 2022, that would have a material impact on these financial statements.

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Required Supplementary Information**  
**For the Year Ended February 28, 2022**  
**(Unaudited)**

**Statement of Revenues, Expenditures and Change in Fund Balance**  
**Budget and Actual - General Fund**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>
<b>Revenues:</b>			
Real Property Taxes	\$ 1,594,317	\$ 1,594,317	\$ 1,593,715
Real Property Tax Items	6,000	6,000	8,013
Non Property Tax Items	19,260	19,260	23,976
Use of Money and Property	5,280	5,280	754
Licenses and Permits	40,000	40,000	84,118
Fines and Forfeitures	10,000	10,000	19,630
Miscellaneous Local Sources	-	-	29,560
State and Federal Aid	388,811	388,811	237,493
	<u>2,063,668</u>	<u>2,063,668</u>	<u>1,997,259</u>
<b>Total Revenues</b>			
<b>Expenditures:</b>			
General Government Support	596,695	591,695	487,909
Public Safety	75,000	73,000	52,637
Transportation	892,795	895,795	370,641
Culture and Recreation	40,500	35,500	25,468
Home and Community Services	282,223	287,223	264,661
Employee Benefits	311,240	315,240	290,677
	<u>2,198,453</u>	<u>2,198,453</u>	<u>1,491,993</u>
<b>Total Expenditures</b>			
<b>Net Change in Fund Balance</b>	<u>\$ (134,785)</u>	<u>\$ (134,785)</u>	505,266
<b>Fund Balance at Beginning of Year</b>			<u>1,453,638</u>
<b>Fund Balance at End of Year</b>			<u>\$ 1,958,904</u>

*See Notes to the Financial Statements*

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Required Supplementary Information**  
**For the Year Ended February 28, 2022**  
**(Unaudited)**

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**Schedule of the Local Government's Proportionate Share of the Net Pension Liability**

**NYSLRS Pension Plan**  
**For the 2022 Fiscal Year**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Village's proportion of the net pension liability (asset)	0.0008439%	0.0010234%	0.0011663%	0.0012228%	0.0012770%	0.0013947%
Village's proportionate share of the net pension liability (asset)	\$ 840	\$ 270,999	\$ 82,633	\$ 39,464	\$ 119,987	\$ 223,848
Village's covered payroll	\$ 486,452	\$ 492,511	\$ 469,353	\$ 465,316	\$ 481,287	\$ 430,919
Village's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.17%	55.02%	17.61%	8.48%	24.93%	51.95%
Plan fiduciary net position as a percentage of the total pension liability	99.95%	86.39%	96.27%	98.24%	94.70%	90.70%

*See Notes to the Financial Statements*



**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
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**For the Year Ended February 28, 2022**  
**(Unaudited)**

**Schedule of Local Government Contributions**

**NYSLRS Pension Plan**  
**For the 2022 Fiscal Year**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Contractually required contribution	\$ 66,320	\$ 66,029	\$ 67,993	\$ 64,885	\$ 63,252	\$ 77,870
Contributions in relation to the contractually required contribution	<u>66,320</u>	<u>66,029</u>	<u>67,993</u>	<u>64,885</u>	<u>63,252</u>	<u>77,870</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Village's covered-employee payroll	\$ 486,452	\$ 492,511	\$ 469,353	\$ 465,316	\$ 481,287	\$ 430,919
Contributions as a percentage of covered-employee payroll	13.63%	13.41%	14.49%	13.94%	13.14%	18.07%

*See Notes to the Financial Statements*

**INCORPORATED VILLAGE OF RUSSELL GARDENS**  
**Required Supplementary Information**  
**For the Year Ended February 28, 2022**  
**(Unaudited)**

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**Schedule of Changes in Total OPEB Liability and Related Ratios**

**Total OPEB Liability**

	<b>2022</b>	<b>2021</b>
Service cost	\$ 20,903	\$ 129,826
Interest	41,203	132,661
Difference between expected and actual experience	101,839	(60,924)
Changes in assumptions	37,011	-
Net benefits payments	(46,351)	(126,768)
Net change in total OPEB liability	154,605	74,795
Total OPEB liability - beginning of year	1,279,609	1,204,814
Total OPEB liability - end of year	\$ 1,434,214	\$ 1,279,609
Plan fiduciary net position as percentage of the total OPEB liability	0%	0%
Covered-employee payroll	236,698	N/A
Village's total OPEB liability as a percentage of covered-employee payroll	606%	N/A

The information in this schedule is intended to show 10 years. However, as of February 28, 2022 only two years are available.

**Notes to Required Supplementary Information:**

*Trust Assets.* There are no assets accumulated in a trust that meet the criteria in paragraph 4 of GASB Statement No. 75 to pay related benefits.